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Biodiversity Valuation in Developing Countries: A Focus on Small Island Developing States (SIDS)

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Summary

The Millennium Development Goals explicitly recognise “sustainable development” as a target. A step towards this is a greater understanding of the significant role of biodiversity in rural communities of developing countries who depend most on the ecosystem goods and services and who as a result may suffer most from its continued degradation. Understanding the input of biodiversity in developing countries to the provision of the ecosystem goods and services (EGS) that are essential to their human well-being is seen as a significant first step in sustainable development, and environmental valuation is a necessary tool for achieving this objective. However, valuing biodiversity in a developing country context can be an intricate affair. While economic valuation literature yields a range of tried and tested methodological techniques for measuring biodiversity, the question remains as to whether these generalised techniques are capable of revealing the complexities of local environmental use in developing countries. A heterogeneous group, “developing countries” can be characterised by a range of factors existing in different intensities that can (1) impact the ways in which local communities interact with their environmental resources (2) impact the efficacy of the methodological and data collection process (3) impact the values obtained from the application of valuation techniques and (4) impact the implementation, success and sustainability of policy and management prescriptions. This paper attempts to address these issues by discussing the main characteristics of developing countries that can impact the biodiversity valuation process and, with specific reference to Small Island Developing States (SIDS), discussing how knowledge of these characteristics can assist the valuation process to better reveal the complex interaction between biodiversity and human welfare in a developing country context.

Keywords: Biodiversity, Developing Countries, Small Island Developing States

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“Though this be madness, yet there is method in’t” (Hamlet, Act 2, Scene 2)

Abstract

The Millennium Development Goals explicitly recognise “sustainable development” as a target. A step towards this is a greater understanding of the significant role of biodiversity in rural communities of developing countries who depend most on the ecosystem goods and services and who as a result may suffer most from its continued degradation. Understanding the input of biodiversity in developing countries to the provision of the ecosystem goods and services (EGS) that are essential to their human well-being is seen as a significant first step in sustainable development, and environmental valuation is a necessary tool for achieving this objective. However, valuing biodiversity in a developing country context can be an intricate affair. While economic valuation literature yields a range of tried and tested methodological techniques for measuring biodiversity, the question remains as to whether these generalised techniques are capable of revealing the complexities of local environmental use in developing countries. A heterogeneous group, “developing countries” can be characterised by a range of factors existing in different intensities that can (1) impact the ways in which local communities interact with their environmental resources (2) impact the efficacy of the methodological and data collection process (3) impact the values obtained from the application of valuation techniques and (4) impact the implementation, success and sustainability of policy and management prescriptions. This paper attempts to address these issues by discussing the main characteristics of developing countries that can impact the biodiversity valuation process and, with specific reference to Small Island Developing States (SIDS), discussing how knowledge of these characteristics can assist the valuation process to better reveal the complex interaction between biodiversity and human welfare in a developing country context.

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1. Introduction

It is now a truth universally acknowledged that biodiversity is fundamental for the sustainability of current and future human livelihoods (Perrings *et.al* 1995, Heywood 1995, Daily 1997, Levin and Pacala 2003, Millennium Ecosystem Assessment 2005 [1], Aronson *et.al* 2006, Gatzweiler 2006). By ensuring proper functioning of ecosystems that generate a stream of ecosystem goods and services, biodiversity is seen as essential to human well being. Notwithstanding these recognitions, changes in biodiversity continue (Watson *et.al* 1995, Curtis 2004, Baumgartner *et.al* 2006, Costanza 2007). Biodiversity loss has been termed the “central environmental challenge of our time” (Levin 1999, Polasky *et.al* 2005, Millennium Ecosystem Assessment 2005 [5]).

The Convention on Biological Diversity states as its three objectives the conservation of biological diversity, the sustainable use of its components, and the fair and equitable sharing of the benefits arising out of the utilisation of genetic resources (OECD 1999). The realisation of these objectives depends on the ability to place a value on welfare changes associated with the loss of ecosystem goods and services into which biodiversity plays an integral role. However, valuing biodiversity is itself an intricate affair. With a variety of available definitions and value perceptions spanning scientific disciplines and levels of aggregation, an insufficient knowledge of the mechanisms of transfer between biodiversity and human welfare, the existence of direct and indirect drivers of change at varying spatial and geo-political levels, and an inevitably broad range of stakeholders with often conflicting objectives, the multi-dimensionality of biodiversity is synonymous with its complexity (OECD 1999). Notwithstanding this it is essential that, as the foundation of effective environmental management, we attempt to assess the relationships between biodiversity and human well-being – and there exists a multiplicity of economic valuation tools that have risen to accept this challenge.

Any valuation technique must be seen in the context of the component of the biodiversity service being measured. The concept of Total Economic Value (TEV), which compartmentalises biodiversity value into use values and non-use values (Nijkamp *et.al* 2008), has now given way to the MEA methodological approach of Ecosystem Goods and Services (EGS), where values are now disaggregated into provisioning, regulating, cultural and supporting services (Millennium Ecosystem Assessment 2005). The standard valuation exercise is to disaggregate environmental resources into the different types of services that they provide. From this, it is possible to adopt various valuation tools and techniques (both economic and non-economic) in an attempt to monetise these services. Once this is complete, policy prescriptions, and implementations, must follow.

Whichever methodological approach is adopted, some of the techniques are more capable of revealing the values of some of these service subsets rather than others (Nunes and Van den Bergh 2001). Furthermore, it is undeniable that, no matter the technique, some of these values themselves in the context of human welfare are by definition notoriously difficult to reveal. For this reason many scientists have despaired of valuing biodiversity and many criticisms surround the ones who have made the attempt (Nunes and Van den Bergh 2001, Wilson and Howarth 2002, Howarth and Farber 2002, Brito 2005, Hoffman and Hoffman 2008).

The picture becomes further complicated by the context in which valuation efforts are attempted. Much of the world’s biodiversity “hotspots” are located in the developing world (Gossling 1999, Myers *et.al* 2000, O’Connor 2008). The Millennium Development Goals explicitly recognise “sustainable development” of developing countries¹ as a target, with valuation viewed as a fundamental aspect of this notion (Georgiou *et.al* 1997). While the methodological techniques of valuing and managing biodiversity have largely been created context-free, and their applications are to be found mainly in the developed world (Christie *et.al* 2008), the relative richness of biodiversity in the developing world and its unprecedented rates of loss mean that research focus must be intensified

¹ Paran and Williams (2007) provide a thought-provoking discussion on the validity of even the categorisation of countries into “developed” and “developing”, given that most countries in the world face problems with “development”.

on these countries (Ninan and Sathyapalan 2005, Christie *et.al* 2008). It is essential that we understand and assess the interactions between biodiversity and human well-being in the very countries and regions that are both directly determining its loss by explicit economic decision-making and may also bear the brunt of the consequences of such loss. However, it is increasingly accepted that environmental management practices, and the environmental valuation that necessarily precedes this, cannot be imported wholesale from the developed to the developing world (Turnbull 2004).

The usual practice of biodiversity valuation can be disaggregated into four general steps. Given the particular type of ecosystem service to be valued, it is possible to adopt various valuation tools and techniques (economic and non-economic) in an attempt to monetise these services. Once this is complete, policy prescriptions, and implementations, must follow. If properly implemented, this leads to a feedback to the biodiversity service in terms of the better resource management that results (see Figure 1). The underlying objective of the exercise is to ensure that the policies that are implemented result in an improvement of the characteristics which, by affecting how biodiversity is viewed and utilised, can in increments lead to the sustainable use of the biological resources.

However, any valuation and management exercise should always be cast within the mould of the economic, sociological, political and cultural characteristics and peculiarities of the study site within which it is located. Such characteristics determine the interactions between the local populations and the environment, can affect the use of valuation tools, and can hinder the efficacy of policy outcomes based on such measurements; in other words, they affect every stage of the valuation exercise (see Figure 1). Valuation studies that are framed without a cognizance of these characteristics and how they affect each step of the process run the risk of being irrelevant to the sustainable development of the country within which the study is conducted. The relationship between biodiversity and human welfare in developing countries, and the extent to which particular valuation tools are able to unearth this, are therefore matters that require special attention

2. Biodiversity Valuation in Developing Countries

Nunes and Van den Bergh (2001) identify three factors that influence the range of estimates of biodiversity values in existing studies – the level of diversity under consideration, the biodiversity value type under assessment, and the valuation method applied. We suggest that a fourth factor, the location of the valuation study being undertaken, is also crucial to the valuation process. *The development context within which a valuation process is investigated is the lens through which biodiversity resources are viewed, valued, and utilised by the local populations.* In the developing world, there exists a battery of characteristics and challenges that should be understood in order to accurately construct and interpret a biodiversity valuation exercise.

2.1. Developing Country Characteristics

The obvious and primary demarcation between the developed and the developing world is *the presence, and persistence, of levels of poverty.* The Millennium Development Goals can be expressed in terms of a single overarching target – the ending of world poverty (MDG Report 2008). Similarly, all of the issues that follow can feasibly be linked back to this overarching issue in a vicious cycle – perpetuated as a result of, and itself exacerbating, levels of poverty (albeit to different extents within the frameworks of the countries under study). Poverty is popularly expressed in terms of income inequality, with extreme poverty defined as those living under less than 1.08 USD per day² (MDG Report 2008). However it is widely recognised that poverty is a deep and complex issue, multi-faceted in nature, with various causes and manifestations at different levels of analysis. Furthermore, the relationship between poverty and environmental resources is a controversial one³. The well-known

² Measured in 1993 Purchasing Power Parity.

³ We do not claim to enter or even summarise this debate here; the interested reader is instead referred to the works of Sen (), Dasgupta ().

and much-tested Environmental Kuznets Curve analysis postulates an inverse relationship between income per capita and environmental degradation, though this does not empirically hold true for all environmental indicators (Dietz and Adger 2003, Casey *et.al* 2008). It is a widely held (and widely debated) view that poverty is a major cause and a major effect of environmental problems (Muphree 1993, Moseley 2001), due to a high rate of time preference and the resultant discounting of future incomes at extremely high rates (Dasgupta 1997, Heltberg 2002). The poor are often seen as compelled to exploit their surrounding environmental base for immediate and short-term survival (Sylwester 2004, Batabyal and Belabi 2006, Hartter and Boston 2007), with sometimes little choice but to exploit marginal areas or derive resources from protected areas. The poorer segments of society can themselves become unwilling agents of environmental degradation. They are also the ones that are assumed to be most vulnerable to, and affected by, natural resource degradation (Brundtland Report, WCED 1987, Casey *et.al* 2008).

Nearly 70% of the total population of developing countries live in subsistence-based rural communities (World Bank 2004, Hartter and Boston 2007). This leads to heavy pressures on natural resources within developing countries and a resultant resource degradation (Heltberg 2002, Sylwester 2004 Batabyal and Belabi 2006, Hartter and Boston 2007, Muhammed *et.al* 2008)⁴. There has been a great emphasis in particular on the role of agriculture as a source of rural livelihood and employment in developing countries (Batabyal and Belabi 2006, Editorial, Global Environmental Change 18 2008)⁵; in sub-Saharan Africa, for example, 58% of the total labour force is associated with agricultural activities (UN Human Development Report 07-08). Notwithstanding this, *valuation studies seem to have overlooked the livelihood values⁶ of natural resources in developing countries, with a focus instead on amenity values of developed countries* (Deacon *et.al* 1998, Dasgupta 2001, Pattanayak and Buttry (2005). In response to this research gap, there exists a recent and growing literature that attempts to quantify the relationship between communities and natural resources in developing countries (Hartter and Boston 2007, Narain 2008)⁷.

It is widely accepted that these resources upon which poor rural households from developing countries depend for their daily livelihoods are *open access or common property*⁸ (Heltberg 2002, Quinn *et.al* 2007, Narain *et.al* 2008), with a major problem facing developing countries being the degradation of these “commons” (Hazari and Kumar 2003). More than this, these resources upon which heavy pressure is placed are mainly renewable in nature – such as rangelands, agriculture, fisheries and forest resources (Batabyal and Belabi 2006). Hazari and Kumar (2003) model the relationship between basic needs, property rights and the commons. They find that poorer households raid the commons to satisfy basic needs, while richer households do so to make profits. Therefore, *reducing degradation of the commons involve a dual policy of improving poverty through the meeting of basic needs, together with the proper enforcement of property rights*. Nahrain *et.al* (2008) point to the role of common property resources in acting as a buffer for poor households in response to negative income shocks. Goeschl and Iglori (2006) discuss the sustainability of different scenarios of exploitation of extractive reserves by indigenous communities in the context of property rights scenarios both within and outside the reserves. They point to the importance of research on internal property rights within the context of a bigger developmental picture, rather than a focus on the optimal management of the targeted resource.

4 Sylwester (2004) also points out that it is not a truism that subsistence farmers will necessarily exist within a poverty trap and cause resource degradation.

⁵ This emphasis can lead the analysis to a key work in the literature of Development Economics – that of the dual economy models of Arthur Lewis, where developing economies are theoretically characterised by agricultural and industrial sectors, with unlimited supplies of labour (Lewis, ref).

⁶ Synonymous with the “provisioning services” of the MEA methodology.

⁷ Narain *et. al* (2008) present a thorough discussion on the different measures available – for example, they can be income-based, time-based, or based on rate of participation by households.

⁸ Note the difference between the two – common property implies collective ownership while open access implies no ownership. The structure of resource ownership has direct implications for the type of management possible. Common property resources are defined based on the type of rights held by the collective owners. In contrast, open access resources can be managed by access rules that defining rules of access and regulating the sharing of output) and conservation rules that restrict total output (Heltberg 2002).

It is inevitable that a high dependence on open access or common property resources together with a lack of (or improperly designed, or improperly enforced) property rights can lead to *conflicts over resource use and ownership*. In many situations there exist customary management regimes designed to deal with such conflicts, but that are seen as inferior to sweeping, statutory ones that do not properly incorporate the traditional management practices. Much research has been done on the causal factors of both the success stories, and the ones that have failed, of *community management of common property resources* in diverse societies around the developing world, with the aim of either replicating or avoiding similar situations (Heltberg 2002). Quinn *et.al* (2007) discuss the community management practices of common property resources in 12 villages in Tanzania. They found the management regimes to be vulnerable (in particular when confronted change) and highlight the areas in which these could be strengthened (instead of replaced) by higher institutional levels. They emphasise the importance of the particular local context as being central to further study of the management of resources such as these.

Another aspect of potential conflict over land-use and property rights comes in the form of *the establishment over protected areas*. Whereas such conservation efforts in developed countries generally involve in-situ and ex-situ measures that are geographically separate from local communities, *in the developing world the context is that of extreme poverty and population pressures on scarce land* (O'Connor 2008). Skonhofs (2007) points to rapid population growth as the major source of land-use conflict between wildlife conservation and rural development. Negative attitudes to wildlife conservation among local peoples result from measures that attempt to either displace rural communities, significantly curtail their traditionally free access to natural resources, or prevent them from eliminating “nuisance” wildlife that threaten their crops and livestock (Johannesen and Skonhofs 2005, Skonhofs 2007).

A basic requirement for social and economic development is *access to modern energy* (Saha 2003, Dias *et.al* 2006, Kanagawa and Nakata 2007, UN Human Development Report 07-08). Approximately 25% of the world’s population have no access to electricity, and approximately 39% of the world’s population rely on biomass to meet their cooking and heating demands; the latter is true of a staggering 80% of the population in Sub-Saharan Africa (Kanagawa and Nakata 2007, UN Human Development Report 07-08). This has significant biodiversity implications when habitats such as woodlands and forests are relied upon to fulfill such immediate needs. Lack of energy access has significant constraining effects on the socio-economic conditions of rural people in developing countries, and significant implications for how they interact with their surrounding environment and the natural resources to which they have access. Some leading indicators of poverty, and of sustainable development, are in fact based in a framework of energy use (Kemmler and Spreng 2007). The relationship between energy and poverty reduction is significant but complex (Kanagawa and Nakata 2007). Food security is intimately linked to energy consumption and is a major driving force in natural resource consumption (Hartter and Boston 2007). Energy improvements can have a direct bearing on health, education, income, gender issues and the environment (Kanagawa and Nakata 2007). Improvements to energy access can also have significant consequences for the natural environment on multiple scales. While it can remove pressure from biomass resources, the energy development chain also has immediate and long term impacts which appear at local, regional and international levels (Saha 2003), not the least of which are climate change implications.

Water availability can also represent a significant constraint to the development of an economy (Turpie *et.al* 2008). Directly related to climate change effects as water supplies are put at risk, this is not a challenge faced by the developing world alone. However, water stress and water insecurity has particular implications for developing countries, in the context of those dominated by rural subsistence-based communities dependent heavily on agriculture and characterised by a lack of water infrastructure. Water scarcity is estimated to increase as climate change effects are felt; it is estimated that by 2080, the number of people facing water scarcity due to climate change could increase by 1.8 billion (UN Human Development Report 07-08).

The degree to which a country is considered “vulnerable” is another way of evaluating a country’s developmental status. Vulnerability can be defined as the potential for loss due to a multitude of causal factors that include economic, geographic and socio-political (Turvey 2007). In terms of economic vulnerability, we refer to the susceptibility of the domestic economy to extreme events, whether exogenous economic shocks or internal fragilities; small island economies that are heavily open to the external economy can be particularly vulnerable in this respect. Geographically, countries can be vulnerable to extreme natural events. Socio-political factors refer to enforced vulnerabilities of the local populations due to internal conflicts. These different measures of vulnerability also interact together to affect the dimensions of each. Within the framework of biodiversity valuation, it is vulnerability to environmental change, whether global or local, that is of importance. *Vulnerabilities of developing countries to climate change in particular* is an issue that has received a lot of research attention and policy focus in recent times (Turvey 2007).

Good governance is recognised as one of the key ingredients to poverty reduction and economic development (Fritz and Menocal 2007)⁹. However “good governance” as a concept, and the governance reforms that must take place in order to achieve this, can be unrealistic and unrealistically long (Grindle 2004). Hence the notion of “good enough governance”, which defines minimum conditions of improved governance that are necessary for development and can enable poverty reduction measures (Grindle 2004, Fritz and Menocal 2007). Corruption and rent-seeking behaviour is one of the explanations offered by the “resource-curse hypothesis” literature. The Natural Resource Curse postulates that countries abundant in natural resources can in fact experience slower economic growth than that of their less well-endowed counterparts. Davis and Tilton (2005) highlight the resource curse in the context of countries endowed with mineral deposits, where political control of mining rents not only increase income inequalities but can also itself lead to a decline in institutional quality¹⁰.

Institutional settings in many developing countries are characteristically weak (Grindle 2004). This has direct implications for environmental resource use and management; for example, Quinn et al (2007) highlight the role of institutions in the management of common property resources. Institutional and government failures are one of the reasons identified for environmental destruction, through environmentally adverse policies or the inability to resolve competing objectives (Heltberg 2002). Skonhofs (2007) highlights weak institutional settings as one of the reasons for conflict over conservation and land use. Governance and institutional settings also have a direct bearing on the outcomes of international aid and donor agencies and the fulfillment of the initial objectives of the aid packages (Fritz and Menocal 2007). More than this, weak institutional settings will directly affect the impact of a policy prescription that results from an environmental valuation exercise, as policy inaction or lack of policy implementation results (O’Connor et al 2008). Indeed, institutional settings can often determine the success or failure of a policy response (Millennium Ecosystem Assessment [5], Engel *et.al* 2008). Gatzweiler (2006) suggests the different types of governance necessary for the organisation and management of biodiversity conservation and the effective delivery of the resultant ecosystem goods and services. Many market-based incentive mechanisms for biodiversity conservation have resulted from a recognition of weak government and institutional capacity in developing countries (O’Connor et al 2008).

The “informal economy”, as its name suggests, can be defined as the economic activities that are not, either in law or in practice, officially covered by formal arrangements¹¹ (Becker 2004). It can sometimes be maligned as comprising mainly criminal activities; while it can include illegal activities, the majority of informal activities comprise legal goods and services (Becker 2004). *Informal economies are a strong feature of many developing countries* (Lahiri-Dutt 2004) and are related to many of the other matters discussed here. Informal activities were initially seen as a means to alleviate poverty; a weak institutional setting can also facilitate its presence.

⁹ Whether or not democracy is a necessary condition for good governance is a contentious issue (Fritz and Menocal 2007).

¹⁰ Note the case of Angola, which is an Oil-Exporting Country but also on the list of Least Developed Countries.

¹¹ Numerous definitions abound; we choose the most general here.

The issue of *indigenous or traditional native communities with historical customary access to resources* is not one limited to developing countries alone. In many developed countries, indigenous communities represent a small percentage of the overall population Duncan (2003). Goeschl and Iglori (2006) claim that many of the world's most important biodiversity areas are successfully managed by indigenous peoples. In the context of developing countries, many of the issues discussed above are also relevant as such peoples tend to exist within situations of discriminatory attitudes, poverty, under-development and lack of economic well-being (Duncan 2003)– there exist large social disparities between indigenous and non-indigenous peoples (UN Human Development Report 07-08). Much of the resource-use decisions in developing countries are based on traditional norms (Quinn *et.al* 2007). Furthermore, it is claimed that a large part of the subsistence-based population who undertake primary exploitation of biodiversity resources for economic livelihoods are indigenous peoples – O'Connor (2008) asserts this in the context of the use of forestry resources in particular. Casey (2008) highlights the importance of non-use values to indigenous peoples in Brazil. Sattout *et.al* (2007) point to the symbolic and cultural values that can be associated with biodiversity resources in developing countries; this can be particularly true for indigenous communities.

The protection of indigenous rights to biological diversity is an issue of the property regimes over common resources. *Intellectual Property Rights is a major issue of debate in the economic development literature* (Trommter 2005). The sovereignty of each State over its genetic resources, its ability to control access and its responsibility to negotiate for the fair and equitable sharing of benefits resulting from the exploitation of such resources is explicitly recognised by the Convention on Biological Diversity (Nunes *et.al* 2007, Markandya and Nunes 2008). By ruling out open access to genetic resources, the CBD has established that there exists a biodiversity value with which the owners of the resources can negotiate (Nunes *et.al* 2007). The State therefore has the responsibility to ensure the fair and equitable sharing of benefits, which some claim will also increase biodiversity conservation (Trommter 2005, Markandya and Nunes 2008). This can have a tremendous impact on developing countries, as *a considerable part of the genetic material of interest is found in the rural and indigenous communities of the developing world* (Markandya and Nunes 2008). The needs of communities in the developing world to biodiversity resources for immediate energy, food and water needs also become relevant if the bio prospecting arrangements and property rights establishments deny them the rights to do so. The conditions, not only of access, but of benefit sharing therefore become of paramount importance.

Poverty has a gender as well as a geographical aspect (Alvarez-Castillo and Feinhoz 2006). The Convention on Biological Diversity (CBD) explicitly recognises the vital role of women in the conservation and sustainable use of biodiversity. While the CBD affirms the need for the full participation of women at biodiversity conservation and policy making, there is little in the way of specific guidance to achieve these objectives (Deda and Rubian 2004, (Alvarez-Castillo and Feinhoz 2006). There have been recent initiatives to examine gender issues within the context of biodiversity and analyse how women's participation can be ensured and enhanced, with the emergence of the consensus that women have a very important role to play (Alvarez-Castillo and Feinhoz 2006). Women comprise 70% of the world's population living in absolute poverty (Deda and Rubian 2004). Where economically active, women in developing countries tend to be found more in the informal than the formal sector (USAID 2006). Cultural norms can dictate their societal (household) roles, which often come with significant time burdens. The responsibility of these household duties can also fall to the female children, limiting their time access to education and so their own future participation in the productive economy. Time poverty of rural household women and children is related to energy security, food profiles and water scarcity; studies in developing countries show that women can spend between 28 to 35 hours a week collecting water; in a study in sub-saharan Africa, it was estimated that women and girls could save hundreds of hours per year if they could source fuel and potable water within a 30 minute walk (USAID 2006).

Goal 6 of the MDG target health issues, with an aim to combating HIV/AIDS, Malaria, and other major diseases such as tuberculosis (Human Development Report 07 08). There is no doubt that the

world's current scourge is that of HIV/AIDS; 2005 estimates point to 40 million infected people worldwide. Developing countries, in addition to other challenges, are hard hit, with sub-saharan Africa in particular in severe crisis. 17% of Zambia's population in the 15-49 age range is infected with HIV/AIDS, the world's highest infection rate. This creates new levels of vulnerability for affected populations and significant economic and social changes. As mortality and morbidity of the workforce is increasingly affected, economic productivity inevitably declines. There are significant social effects as more and more households lose family members, with many affected households headed by children who then sacrifice their possibilities of education to look after the victims, the younger members of the household, and those orphaned by the illness. *Health crises such as this impose a further level of vulnerability on already vulnerable populations*, making them more susceptible to environmental changes and exogenous shocks.

The question of *the role of literacy in economic development* generates an interesting debate. Anderson (1966) estimated that development requires an adult literacy rate of 40% (though the necessary role of other support systems is also discussed). Azariadis and Draden (1994), examining the developmental history of 32 countries over 1940 to 1980, concluded that where literacy was not present, rapid growth was not achieved. In 1964, Unesco, the United Nations Development Programme, and the governments of 11 countries (Algeria, Ecuador, Ethiopia, Guinea, India, Iran, Madagascar, Mali, Sudan, the Syrian Arab Republic, and the United Republic of Tanzania) engineered a unique international approach to illiteracy through the Experimental World Literacy Programme; the subsequent lack of economic development shows that literacy is not the only causal factor.

Some developing countries are characterised by intense internal conflicts, and the inevitable consequent mass movements of migrants and refugees; sub-saharan Africa, for example, is one of the most conflict-ridden areas of the world¹². Internal conflicts can affect the community interactions with their environmental resources in a number of ways. War-zones can lead to significant environmental destruction. In the case of lucrative mineral resources, there can be the appropriation for personal gain, leaving much of the population unable to access these resources or benefit from them¹³. In addition, the movements of displaced peoples can impact both the country under conflict and the country of refuge, where huge influxes into areas can put significant pressure on the localised environmental resources.

An understanding of particular cultural norms in primary data collection exercises within developing countries is essential; group approval and community consent is particularly important in developing country settings. Some argue that the consent of a village leader, instead of individual consent, may be more appropriate (Hyder and Wali 2006). Even if individuals are eventually approached, an understanding of the hierarchy of leadership in a community is essential to positive participation, as access to a community can be given or denied by such community leaders. There is also the view that community consent should be seen as a complement to, rather than a replacement for, individual consent, with community consent sought first and individual consent sought after (Newton and Appiah-Poku 2007).. Not only is this important with a view to informed consent and ethical best-practice, but it is also important in terms of gaining access to, and successfully interacting with, the communities with whom the valuation exercises are being conducted.

¹² Many empirical studies such as Kong (2007) attempt to model democracy as an explanatory variable for economic growth. However, we do not enter into that debate here.

¹³ Angola is an interesting example of this fitting into both the Oil Exporting category and that of Least Developed Countries, two groups that may be reasonably assumed to be mutually exclusive given the lucrative nature of oil and natural gas resources.

2.2. *How these Characteristics can affect the Valuation Process*

Many of the characteristics discussed above are relevant to the biodiversity research priorities for developing countries, the types of valuation methods chosen, the conduct of such studies and the efficacy of the policy prescriptions to result from these studies. Livelihoods of rural communities, and their interactions with environmental resources that are in the main common property ones, are complex issues subject to a host of inter-connected social, economic and institutional characteristics (Hartter and Boston 2007). *It is therefore essential that, firstly, valuation studies are conducted on these dependencies, and secondly, that in such studies, these complex issues are researched and understood.*

Some of these factors can help to indicate the priorities for biodiversity research studies. Issues such as levels of poverty, food security and water scarcity, health profiles and internal conflicts in particular are crucial indicators of standards of living and human development in case study areas. Such issues can also act as critical target indicators for sustainable management. The extent to which the livelihoods of rural communities are subsistence-based impacts is also a vital component to indicate research priority areas, both in terms of the type of ecosystem service most valuable, as well as the extent of benefit-sharing that accrues to the local communities. The issues discussed in this section can also have policy and management implications, with respect to the governance and institutional framework within which recommendations and prescriptions are made.

Any valuation study on communities in developing countries must begin with an analysis of the resource dependence of the community, and the property management regimes in place over such resources. This can inform the weighting of services and therefore guide the techniques of valuation applied to estimate the values of such services. More than this, such a scoping study can illuminate the roadmap to the design of effective policy measures aimed at sustainable management of the resources, and the alleviation or eradication of poverty.

In social male-dominated settings where women are the relatively more significant users of the resources, there can be considerable impacts on the type, and efficacy, of the valuation method utilised. For example, in contexts such as these where panel of local experts are most likely to be men, there can be limited relevance of tools such as Delphi methods. Deda and Rubian (2004) have some interesting examples of where consultations with men, and subsequent policy interventions, came to nothing as the knowledge was not transferred to the women who were the actual users of the resource. Lack of female participation at the decision making levels of national and international organisations, lack of cognisance of the role of women in rural communities as it relates to environmental and biodiversity use, and the distribution of benefits of policy instruments across gender, continue to be matters that require urgent attention.

The presence (in varying degrees and structures) of informal economies can pose a huge challenge for biodiversity valuation and natural resource management. In a setting where a large number of economic activities are not reported, a dependence on any official economic statistics can be highly misleading; this has direct implications for valuation methods such as Revealed Preference where the reliance is placed on secondary data and reported statistics.

Literacy can affect the process of biodiversity valuation in developing countries in a number of ways. From a practical perspective, traditional survey instruments that assume basic literacy levels may prove irrelevant to situations where illiteracy prevails. From a methodological perspective, it is suggested (though highly debatable) that low levels of literacy can also create a barrier to the valuing of complex environmental goods (Christie *et.al* 2008). From a philosophical perspective, if literacy as a basic human right contributes in any way to the fulfillment of human needs, this can also have effects on decisions that are made towards sustainable development.

A primary data collection method such as Contingent Valuation is a popular research tool due to its ability to capture a range of benefits of ecosystem goods and services beyond provisioning or use

values. The CV method relies on (1) access to the communities and (2) adequate literacy levels to facilitate written responses. Therefore, both literacy and education profiles of the area of study, and gender issues in terms of societal hierarchical structures, become relevant points. Furthermore, for valuation methods that rely on marketed data (such as Market Price, Revealed Preference, and Production Function approaches), the issue of the existence and size of an informal economy, and the extent of participation of the targeted community, becomes an extremely relevant one. Where there exists “significant” informal economies, estimates from methods that rely on marketed data cannot be wholeheartedly relied upon.¹⁴ The factors discussed can also be a determinant in the choice of method of Benefit-Transfer and Meta-Analysis, as they can serve as an indication of contextual similarity (or difference) and hence the relevance of extrapolatory methods such as this.

Biodiversity valuation studies that have as their main objective a policy prescription guidance must take into account the vulnerability framework of both the community under study and the country within which the community resides. As they are able to capture the social, economic and environmental diversities of the communities, local assessments of vulnerability are particularly important (Editorial, *Global Environmental Change* 2008). The complex relationships between local communities in developing countries and the biodiversity resources upon which they rely both affect and are affected by the degree to which the community can be termed “vulnerable”.

It is also important to note that the existence of these factors can imply by unique empirical challenges that can inhibit the valuation exercise, distort the estimation results and constrain the ensuing policy prescriptions. In particular, the issue of the time frame of the analysis is an important one. Analyses that occur over longer time periods can run the risk of invalidity due to the existence of structural breaks. While this is not an empirical issue limited to developing countries, it is possible that the risk is greater in this context; due to changing states of the world as a result of internal and external events, the assumption of parameter constancy over a longer time period may not be a valid one. This can also have implications for the methodology of Benefit-Transfer if there exists in a developing country context a significant time gap between the analysis conducted at the “study site” and the transfer of results to the “policy site”.

3. A Focus on Small Island Developing States (SIDS)

3.1. *The Special Case of Small Island Developing States (SIDS)*

From a development perspective, the world has long since been divided into the dual categories of “developed economies” and “developing countries”.¹⁵ These divisions are meant to reflect basic economic status, but also now encompass other indicators that reflect social, environmental and health conditions. Many valuation studies have identified themselves with one category or the other, with some applied work conducted within, and with a focus to, “developing countries” (Georgiou et al 1997, Christie *et.al* 2006). There are indeed certain common characteristics among the countries of the developing world, such as lower standards of living than their developed world counterparts, extensive poverty, and economic vulnerabilities (UN Desa 2004 Trends and Policies in the World Economy). However, not all developing countries are created equal, and to treat them as such is to over-simplify the issue (Human Development Report 2007/2008, UNDP 2007). There exists within this group a series of sub-classifications of countries that naturally form based on a confrontation of similar developmental challenges due to common geographical, economic and environmental characteristics. “Developing Countries” as a category cannot be seen as an homogenous group. To ignore this fact is to ignore valuable information that can guide the scoping, valuation and policy prescription process.

¹⁴ An interesting question to ponder what is the threshold (if a threshold can in fact be constructed and generalised for developing countries or their sub-categories) beyond which marketed data becomes meaningless, and what factors influence these threshold levels.

¹⁵ Historical events have also led to a third category, that of “economies in transition”

Geographically speaking, the “Developing Countries” can be divided into Africa, Asia/Pacific (excluding Australia, Japan, New Zealand, and the member states of CIS in Asia), and Latin America and the Caribbean¹⁶. However, while it may play a role, geographical location does not imply a commonality in developmental challenges. Proximity does not imply uniformity. In recognition of this fact, the U.N. uses a series of different (and not necessarily mutually exclusive) categories for its own analytical purposes. In a 2007 Report, the U.N. Developmental Agenda identified the four overlapping categories of Africa, Least Developed Countries, Small Island Developing States, and Landlocked Developing Countries (U.N. Desa 2007)¹⁷. Each of these groups has been constructed based on particular common developmental constraints that originate in geographic, economic, sociological or environmental factors or some particular combination of these.

Most of the world’s biodiversity “hotspots” are to be found in the developing world (Myers *et.al* 2000). *Small islands in particular are seen as one of the sites where global biodiversity is most in danger* (Global Environment Outlook 2003). Despite geographic location, small islands generally share a vulnerability to external economic and environmental factors that couple with a heavy reliance on natural resource exploitation. This makes the issue of sustainable resource management a particularly crucial one in SIDS. A 2008 UN Report classified 51 states into the SIDS category (UN Desa 2007 Development for All).

Table 1: Some Stylized Facts in Selected SIDS¹⁸

Country	Population (millions)	Surface Area (sq.km. thousands)	Coastline (km)	Main Economic Sector	Imports (as % of GDP)
Comoros	0.63 (2007)	1.9	340	Vanilla, cloves, essential oils 94% of 2002 exports	39% (2007)
Grenada	0.11 (2007)	0.3	121	Nutmeg, frozen albacore, tuna, cocoa beans	67% (2006)
Jamaica	2.68 (2007)	11	1022	Aluminium oxide and ores 65% of 2002 exports	63% (2006)
Maldives	0.31 (2007)	0.3	644	Tourism 80% of 2002 exports	72% (2000)
Papua New Guinea	6.32 (2007)	462.8	5152	Silver, petroleum, copper and gold 71% of 2003 exports	68% (2007)
Sao Tome and Principe	0.16 (2007)	1.0	209	Cocoa 93% of 2002 exports	n.a
Solomon Islands	0.5	28.9	5 313	Wood, tuna, cocoa 77% of 2002 exports	44% (2000)
Trinidad and Tobago	1.33	5.1	362	Petroleum, natural gas and derivatives, 54% of 2000 exports	37% (2007)
Vanuatu	0.23	12.2	2528	Copra, seaweed, wood and meat 76% of 2002 exports	58% (2006)

SIDS generally share a number of economic and environmental characteristics that make them *highly vulnerable to exogenous impacts* (Mc Elroy *et.al.* 1990, Bass 1993, Global Environmental Outlook 2003, van Beukering *et.al* 2007). While there as yet exists no clear method of definition, the one underlying characteristic is that of *small land areas coupled with large coastal zones, and high population densities often concentrated in coastal zone areas*. Table 1 gives selected statistics for 9 SIDS.

¹⁶ Appendix 1 gives the full listing of “Developing Countries” in these geographic categories based on the U.N. Desa 2008 Report “World Economic Situations and Prospects”

¹⁷ Additional interesting categories utilised in some of the analyses of the 2008 World Economic Situation and Prospects are those of Heavily Indebted Poor Countries, Oil-Exporting Countries and Oil-Importing Countries

¹⁸ Population and Coastline estimates are 2005 UN figures, obtained from <http://www.un.org/esa/sustdev/sids/sidslist.htm> , economic exports from http://www.unctad.org/en/docs/ldc20041_en.pdf , last three columns obtained from <http://hdr.undp.org/en/countries/alphabetical2008/> and <http://go.worldbank.org/ZMDGX942R0>

SIDS exhibit a high degree of vulnerability¹⁹ to the world economy due to *the existence of “monocrop”-type economies*; these dominant sectors are also characterised by *a heavy reliance on natural resource exploitation*. Table 1 demonstrates the main economic sectors of 9 SIDS, and the percentage of total exports represented by these sectors. Though the available statistics are not recent, these figures serve to illustrate three SIDS characteristics: (1) the dependence of these economies on a small range of products (a remarkable 94% in the Comoros) (2) the high dependence of these economic sectors on primary natural resource exploitation, such as agriculture, fisheries, tourism, and mineral resources and (3) the characterisation of these economic sectors as primarily for the export market: 80% of the Maldives exports was accounted for by tourism alone, and a remarkable 94% of the export earnings of the Comoros in 2002 depended on the production of 3 products only (Table 1). This intensive dependence on international trade includes not just the absorption of exports but also as a source of imports. Table 1 demonstrates as an example total imports as a percentage of each country’s GDP. It is clear that SIDS are highly dependent on the developed world.

SIDS are also known to be *extremely vulnerable to environmental degradation* (van Beukering *et.al* 2007). Due to the heavy reliance on natural resource exploitation for economic livelihoods at both micro- and macro-levels, environmental shifts such as ecosystem changes, natural disasters and climate change impacts can have extreme economic and welfare effects. The inevitably high ratio of coastal to total land area means that island ecosystems are frequently characterised as ‘fragile’, with a delicate balance existing between highly coupled terrestrial and marine ecosystems (Mc Elroy *et al*, 1990).

3.2. Empirical Estimates of Biodiversity in SIDS: A Critical Survey of the Literature

In this section we review existing literature on biodiversity valuation and ecosystem services in Small Island Developing States. Table 2 summarises the 18 studies that were analysed. The first point to note is that *the literature on SIDS is thin*. Given that SIDS are identified as one of the locations where global biodiversity is most in danger, coupled with economic and environmental characteristics that make SIDS and their communities particularly susceptible to environmental degradation, this is a remarkable find. Jamaica was the most popular study sites of the group, with 3 studies located there. Two studies each were located in Puerto Rico, the Seychelles and the Netherland Antilles respectively. The remaining papers focused on Barbados, Belize, the Dominican Republic, Papua New Guinea, New Caledonia, the Maldives, Micronesia, Tobago and Vanuatu, with one paper collectively addressing the 4 Caribbean islands of Dominica, St. Lucia, St. Vincent and the Grenadines, and Grenada. *This literature set therefore refers (with individual or collective papers) to biodiversity valuation in only 17 out of the 51 nations that can be identified as Small Island Developing States*²⁰.

¹⁹ Turvey (2007) provides an excellent empirical study on the economic and environmental vulnerability of SIDS via the development of a vulnerability assessment framework, the construction of a series of vulnerability indices, and its application to selected SIDS.

²⁰ While EVRI is not the only valuation database that exists, it is considered a good indication of the state of research focus in terms of locations as well as methodologies.

Table 2: Biodiversity Valuation Studies in SIDS

Adapted from Ghermandi et.al (2009)

Reference	Location	Issues / Values addressed	Valuation Methodology (where relevant)	Value (where relevant)	Targeted beneficiaries
1. Allport and Epperson (2003)	4 Caribbean Islands (Dominica, St. Lucia, St. Vincent and the Grenadines, Grenada)	WTP by eco-tourism dependent businesses for the protection of eco-tourism sites	CVM	149.45	Domestic Businesses dependent on eco-tourism
2. Beharry-Borg and Scarpa (2009)	Tobago	WTP for an improvement in coastal water quality for beach recreationists: (a) Snorkellers (b) Non-Snorkellers	CE	(a) 44.09 (b) 13.85	Local Users and International Tourists
3. Dharmaratne et al (2000)	Barbados, Jamaica	WTP for two National Parks (a) Barbados National Park (b) Montego Bay Marine Park	CVM	(a) 57.92 (b) 2.16	International Tourists
4. Catalino and Lizardo (2004)	Dominican Republic	Tourists' WTP for agro-tourism in (a) organic farming systems (b) conventional farming systems (c) both systems	CVM	(a) 317.62 (b) 308.88 (c) 541.99	International Tourists
5. Flatley and Bennett, (1996)	Vanuatu	Australian Tourists' WTP for the conservation of 2 rainforests	CVM	0.77	International Tourists
6. González-Cabán and Loomis (1997)	Puerto Rico	Households' WTP for (a) avoiding extraction from a river system (b) guaranteeing a certain water flow from this system (c) the avoidance of a dam construction	CVM	(a) 31.40 (b) 30.79 (c) 32.37	Local Households
7. Loomis <i>et.al</i> (2007)	Puerto Rico	WTP for trips to a national forest (a) CVM estimates (b) TC estimates	CVM TC	(a) 102.64 (b) 16.01	Resident visitors Distant visitors (including international tourists)
8. Manoka (2001)	Papua New Guinea	Existence value and use value for tropical rainforests (a) estimated for a US community (b) estimated for a Papua New Guinean community	CVM	(a) 39.22-95.61 (b) 3.59-8.34	Local Community International Community
9. Mathieu <i>et.al</i> (2000)	Seychelles	Tourists' WTP for visits to 5 marine parks (use values)	CVM	(a)25.61 (b) 28.30 (c) 21.63 (d) 34.05 (e) 36.65	International Tourists

Reference	Location	Issues / Values addressed	Valuation Methodology (where relevant)	Value (where relevant)	Targeted beneficiaries
10. Mwebaze et al (2010)	Seychelles	(a) Economic Damage associated with Invasive Alien Species (b) Tourists' WTP to fund conservation policy for the protection of biodiversity at most risk from Invasive Alien Species (IAS)	CVM	(a) 28.445 million US per year (b) 250-274	National Community International Tourists
11. Naylor and Drew (1998)	Micronesia	Total Economic Value of mangroves (a) Household WTP for a management tax (b) Household WTP for a use permit	CE	(a) 75.69 (b) 41.80	Coastal Communities dependent upon the resource
12. Parsons and Thur (2007)	Netherland Antilles (Bonaire)	Economic loss of scuba divers to a decline in reef quality (1) per person per year losses for a decline to "good" quality (2) per person per year losses for a decline to "medium" quality	CE	(a) 64,723 (b) 208,477	International Tourists
13. Spash et.al (2000)	Jamaica Netherland Antilles (Curacao)	Marine (coral reef) biodiversity (a) WTP for marine (coral reef) biodiversity in Jamaica (b) WTP for marine (coral reef) biodiversity in Curacao	CVM	(a) 4,82 (b) 3,32	Local Communities International Tourists
14. Simpson et.al (1996)	Tanzania, New Caledonia	Biodiversity as a potential input into pharmaceutical products	Derived Demand		Pharmaceutical Researchers
15. Gustavson (2000)	Jamaica	Local use of marine biodiversity (direct and indirect use values)	Production Function Approach		Local Communities
16. Cartier and Ruitenbeek (2000)	Jamaica	Biosprospecting and coral reef biodiversity	Econometric Modelling		National Community
17. Eade and Moran (1996)	Belize	TEV of a tropical rainforest in Belize	Value Transfer Spatial Mapping		Local Communities
18. Westmacott and Rijsberman (2000)	Maldives	Assessment of alternative coral reef management plans	Scenario Analysis		Local Communities

NOTES:

All WTP estimates were standardised to USD per person per year, 2003 prices.

CVM = Contingent Valuation Methodology

CE = Choice Experiments

The focus of these studies was mostly on marine biodiversity and coral reefs, with only a few focusing on issues of terrestrial importance. This is not a surprising find, as due to geographical advantage, marine and coastal habitats play a particularly important role in SIDS. For many small islands the marine environment can be the most important economic resource. It is commonly accepted that the marine resources available to island states can, if properly utilised, significantly contribute to the sustainable development of the region (Dolman 1990). The Convention on Biological Diversity recognizes that ecotourism is a vital growing segment of the tourism industry, and is increasingly viewed as an important tool for promoting sustainable livelihoods, cultural preservation, and biodiversity conservation (Honey 2006). In the context of political jurisdiction over highly desirable marine environments and its associated biodiversity, the eco-tourism industry has particular relevance for SIDS. Thus, valuation studies with a focus upon the potential of the development of these industries in SIDS are vital components of future sustainable policy.

In this context, we note that *many of the studies focused on the use values of the tourism sector* (Flatley and Bennett, (1996), Mathieu, et.al (2000), Allport and Epperson (2003), Catalino and Lizardo (2004), Naidoo and Adamowicz (2005), Andersson (2007), Parsons and Thur 2007). Given that SIDS have geographic advantage in marine habitat, this observation is not a surprising one, but reflects a focus on what may be one of the main productive sectors of a small island developing economy. However, given that CV is one of the few valuation methodologies that is capable of capturing both (direct and indirect) use values and non-use values (or total ecosystem services) of an environmental resource, it is surprising that *most of the studies utilising this method were focused on tourism and eco-tourism*, with only two studies addressing direct values in the context of bio prospecting (Simpson et.al 1996, Cartier and Ruitenbeek (2000). Only a few of the studies (Beharry-Borg and Scarpa 2009, Dharamatne et al 2000, Eade and Moran 1996, González-Cabán and Loomis 1997, Naylor and Drew 1998, Spash et.al 2000, Manoka 2001, Maclean et.al 2003, Mwebaze et.al 2010) addressed any values beyond this.

Most studies utilised one methodological approach; Contingent Valuation (CV) was the most popular (Dharamatne et al 2000, Flatley and Bennett 1996, Gonzalez-Caban and Loomis 1997, Naylor and Drew 1998, Matthieu et.al 2000, Spash et.al 2000, Manoka 2001, Allport and Epperson 2003, Catalino and Lizardo 2004, Naidoo and Adamowicz 2005, Andersson 2007, Loomis and Gonzalez-Caban 2007, Parsons and Thur 2007, Mwebaze et.al 2010). In one case, more than one approach was used to facilitate comparisons across time - Andersson (2007) used a Travel Cost model to reveal past preferences for a currently damaged site, and a CV study to reveal preferences post-damage.

A major difficulty identified with the CV method by Spash et.al (2000) in the context of coral reef biodiversity is that of “*lexicographic preferences*” – where decision makers are not willing to accept any trade-offs for the loss of a good or service. Where these preferences are significant, it is argued that the CV is methodologically flawed (Spash et.al 2000). The question then becomes, to what extent such preferences are widespread in “developing countries”, and how the CV method can be adapted to overcome them . None of the studies in this survey apart from Spash et.al (2000) tested for the existence of such preferences.

Only one study utilised the Value-Transfer method (Eade and Moran 1996) and, given that this study was done some time ago, it does not make use of the up-to-date methodologies now associated with this method. *The lack of recent (or any) applications of the methods of Value-Transfer and Meta-Analysis is a surprising find*. These methods that rely on completed valuation exercises have significant potential for developing countries where (1) valuation studies are sparse, (2) valuation studies may be expensive to undertake and (3) a case could be made for the applicability of Value-Transfer and Meta-Analyses laterally across the developing country categories discussed in Section 2.

A noteworthy feature of the valuation studies in the SIDS set is *a relative lack of focus on local community benefits* from the sectors being targeted for analysis and the biodiversity resources

consequently under analysis²¹. Many of the SIDS studies focused on tourists' WTP for the use of biodiversity resources – Dharamatne et al 2000, Flatley and Bennett (1996), Mathieu et.al (2000), Allport and Epperson (2003), Catalino and Lizardo (2004), Naidoo and Adamowicz (2005), Andersson (2007). *Only 4 studies focused solely on the benefits to local communities* (Eade and Moran 1996, González-Cabán and Loomis 1997, Gustavson 2000 and Westmacott and Rijsberman 2000). It is crucial to note that valuation studies in SIDS should be conducted in the context of benefits accrued to local communities, or the benefit-sharing component of the ecosystem services provided by the biodiversity resources. While aggregate values may be small in the small populations of the SIDS, relative shares of the EGS by the local communities may be high. Addressing the question of the role of biodiversity resources into productive economic sectors cannot be overlooked; it is these provisioning services or use values that need to be addressed and valued. One needs to assess the magnitude (and more importantly the relative magnitude) that the protection of biodiversity, and the promotion of the sustainable provision of ecosystems goods and services, provides to the welfare of the local economies. In a “developing country” and more specifically a SIDS context, one important element of valuation is to see the distribution of benefits to the local population, or the benefit-sharing component of the ecosystem services provided by the biodiversity resources. The present valuation studies do not reflect this aspect.

In fact, the literature set demonstrates a significant lack of experience in valuing ecosystem goods and services from the local perspective, with the exception of Eade and Moran (1996), González-Cabán and Loomis (1997), Naylor and Drew (1998) and Gustavson (2000). While aggregate values may be small in the small populations of the SIDS, relative shares of the EGS by the local communities may be high. Addressing the question of the role of biodiversity resources into productive economic sectors cannot be overlooked; it is these provisioning services or use values that need to be addressed and valued. Market-Price approaches are straightforward choices for such valuation studies (though in the presence of significant informal economies such market data may need to be redefined to correct for this limitation). One needs to assess the magnitude that the protection of biodiversity, and the promotion of the sustainable provision of ecosystems goods and services, provides to the welfare of the local economies. This valuation exercise can be of particular importance since most of the times, the natural ecosystems under consideration are responsible for a large contribution to the income/employment of the local populations (though this is not to downplay the role of non-use values of biodiversity to developing countries, which as Carson *et.al* (2008) discuss can be significant). In other words, it is not only a question of magnitude, it is a question of the relative magnitude *vis a vis* to the income generated locally. The lack of use of these valuation methods in the SIDS context emerges directly from Table 3, which shows few studies with a valuation focus on benefits accrued local community.

The lack of use of non-monetary methods, including consultative and participatory approaches in any of the SIDS references was a surprising find. The difficulties that can be faced by the implementation of economic-methods may lead to the use of non-economic methods as viable alternatives. However, this methodological stance is a limited one. We suggest that in a developing country setting, non-economic methods can be complementary, rather than alternative, to economic methods, both in terms of (1) revealing additional information in terms of the community interactions with their biodiversity resources (Christie *et.al* 2008) and (2) revealing the potential challenges to the economic techniques and so the possibility for amendments before the economic valuation exercise is undertaken. Finally, one can always rely on non-economic methods such as bio-physical dose response methods to be able to translate physical / scientific changes into economic ones and this way be able to translate, for example, land use changes in agricultural productivity losses.

The thin SIDS literature set also leads to a lack of focus on many issues of relevance to biodiversity valuation in SIDS. *Issues such as vulnerability to external events, natural disaster recovery and management, and climate change are notably lacking.* Given the high openness of SIDS economies

²¹ To whom the survey is aimed also changes what factors need to be understood in the local context; for example, if tourists alone are being surveyed, need for community accessibility becomes less important.

to international trade, *the issue of invasive alien species is also particularly important*: only one study (Mwebaze et.al 2010) addresses this. No existing studies addressed the social dimension of biodiversity in SIDS and potential *poverty-alleviation strategies* that may arise from biodiversity and ecosystem services. No studies focused on *local community-based management strategies* for the conservation and use of biodiversity resources. In the context of marine resources, *most existing studies were focused solely on one island*, with no studies adopting the broader perspective of *large-scale marine ecosystems*, the implied transboundary externalities and the biodiversity management implications of these. No studies addressed *issues of sustainable energy* in the context of local livelihoods. No studies addressed *issues of governance* or attempted institutional or public-policy analysis with a mind to management scenarios for local resources. In addition, *island cultures and the role of cultural services* in local community biodiversity use and management is a promising future area of research. Finally, in the context of the growing research fields of biodiversity business, *the research emphases of the current studies leaves the business sector and its potential contribution out of analysis*, with only one study (Allport and Epperson 2003) focusing on biodiversity from the business perspective. *In summary, further biodiversity studies in all of these highlighted areas in the particular context of SIDS is clearly needed.*

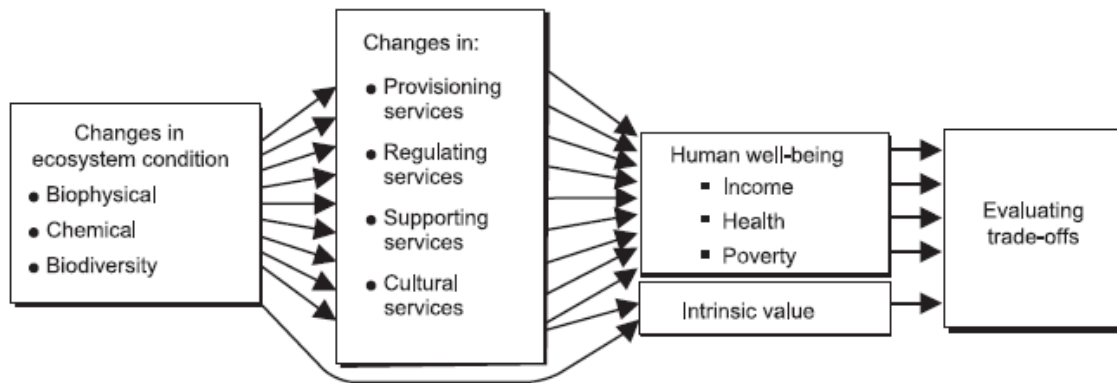
3.3. Revisiting “Biodiversity Valuation: Sense or Nonsense?”: Valuation Tools within the context of SIDS

With potential biodiversity studies in SIDS in mind, this section now revisits the Nunes and Van den Bergh (2001) tabular decomposition of the total economic value of biodiversity value categories, and the applicability of economic valuation methods to each case (see Appendix 1 for more details). The purpose of this section is to address current valuation methodologies with particular reference to SIDS.

The main criticism that we present refers to the fact that *this table is socio-economic/institutional context-free*. It is the hypothesis of this paper that contextual characteristics, particularly in the case of “Developing Countries” and its sub-groups, can play a significant role in every stage of a biodiversity valuation exercise, from the prioritisation of the ecosystem services to the valued, to the applicability of the selected tool and if necessary its modification, to the economic and policy incentives geared towards both the sustainable management of the resource and to the sharing of its economic benefits. As such, the degree applicability of methods to the valuation of certain services may change when confronted with a specific contextual application.

The second revision to the Nunes and Van den Bergh (2001) table comes with a movement away from a biodiversity perspective towards an ecosystem services based approach, building upon the Millennium Ecosystem Assessment (MA) conceptual framework. From this perspective, biodiversity is evaluated as a key element underpinning the performance of ecosystems and the respective provision of goods and services. In other words, the MA proposes an assessment of the status of ecosystems and ecosystem services (“the benefits people obtain from ecosystems) from the point of view of their contribution to human well-being. In this context, the economic valuation exercise is proposed to follow a three-step approach: (1) the determination of the role of biodiversity in creating relevant ecosystem services (2) the calculation of the reduced quantity and quality of these ecosystem services resulting in loss of human welfare under alternative scenarios and (3) the (monetary) valuation of the changes involved in the supply of provisioning, regulation, supporting and cultural services – see Figure 2.

Figure 1: The millennium ecosystem assessment approach



Source: MEA (2005) [2], adapted.

We therefore adapt the Table 2 of Nunes and van den Bergh (2001) in several significant ways, leading to the design of a matrix as shown in Tables 3-5. Here additional factors specific to the SIDS context are explicitly taken into consideration in the evaluation of available methods for economic valuation (and their applicability). In addition, biodiversity benefits are now translated in terms of the ecosystem provision of provisioning, regulating, and cultural services²². The economic value categories associated with these services are discussed in marine-ecosystem terms, given the strong significance of these within the SIDS. Furthermore, we give focus to the degree of internalisation of the involved benefits on the behalf of SIDS as beneficiaries. In this context, we propose to rank the SIDS beneficiaries capacity to internalize the involved benefits exploring the use of a *likert* scale ranging from ‘minimum’, ‘medium’, ‘strong’ and ‘very strong’. Naturally, the capacity of internalization depends on the economic nature of the benefits, on one hand, and also on the institutional settings, and its characteristics, where the beneficiaries are mapped. These two key elements, in turn, will shed light on the evaluation of the valuation tools. We propose to evaluate the degree of applicability of the economic valuation tools via a range from ‘+’ to ‘++++’, with a “blank” indicating the technique under consideration is not appropriate.

Provisioning services

Provisioning services are suggested to be of particular importance to the SIDS, in particular in the context of persistent levels of poverty, a heavy reliance on rural-based subsistence livelihoods and agricultural sectors, and a high degree of vulnerability due to their institutional characteristics discussed in Section 4. In the marine-ecosystem context, these services include consumptive, direct-use values such as fishing livelihoods, as well as non-consumptive values such as the benefits of tourism and eco-tourism. In the Caribbean SIDS, for example, both fisheries and tourism play important roles in these economies. In fact, the literature reviewed in Table 2 also indicated a heavy focus on the losses/gains to the tourism sector from ecosystem changes, again underpinning the notion that provisioning services are of great importance in small island developing states.

From the theoretical (context-free) viewpoint, Table 3 shows that the methods of AB, RC and PF are most appropriate to provisioning services since most of these benefits are of a private good nature and therefore theoretically show a market trace. In a ranking of their appropriateness, these methods can perform equally well in the assessment of the provisioning services, as indicated by the initial mapping of ‘++++’. However, when assessed in the context of SIDS, a new evaluation is revealed. When applied to the SIDS, PF may reveal to be preferred to AB and AB preferred to RC, as indicated by the mapping of, AB +++(+), RC ++(+++) and PF +++(+). In the new context,

²² The category of “Supporting Services” is not explicitly covered here, as these functions are assumed to be the cornerstone of the supply of the other three categories. Not only is it difficult to separate this value set, but it can also represent a double-counting issue if considered as a separate valuation category.

AB loses two stars, RC loses 3 and PF loses 1. This means that the operationalization of the RC, AB and PF is more difficult in the SIDS, respectively.

RC methods involve the use of market prices, which can be subjected to significant distortions due to factors such as the existence of informal economies. Furthermore, reparation costs by definition involve an *ex post* action, many of the times coordinated by public institutions. In the context where governance and institutional structures are weak, this can represent a challenge for the effective application of this method. Both of these factors are therefore responsible for a significant weakening of this option.

AB is also submitted to a weakening impact due to similar effects of these factors; however this impact is ranked as less strong than the impact on RP discussed above. The main reason for this is that, while a market-based approach, AB is anchored in individual rational behaviour and therefore less subject to institutional factors; as an example, fishermen can buy more technology to improve the efficiency of their boats so as to minimize some of the potential negative impacts of global change of the stocks of fish. This kind of information can be depended upon, even in the context of contextual characteristics that can lead to a loss of reliability of market-based methods.

Table 3: Provisioning Services and Valuation Techniques in SIDS

<i>Ecosystem Service Category</i>	<i>Economic Value Category</i>	<i>Beneficiaries in the SIDS context</i>	<i>Most suitable valuation techniques in the SIDS</i>
Provisioning	<i>Direct Use Values (Consumptive)</i> E.g. marine living resources with commercial value such as fish, shellfish, and mollusc.	Very strong	AB +++ (+ +)
			RC ++ (+ + +)
			PF + + + + (+)
			CV + (+)
	<i>Direct Use Values (Non-consumptive)</i> E.g. Tourism and eco-tourism services		ABM + (+)
			HP
	<i>Indirect Use Values (Non-consumptive)</i> Insurance to human health from the avoidance of algae outbreaks.		TCM
			BT + + +
			NMT + +
			DR + + +

Notes: Averting behaviour (AB) or preventive expenditure, Replacement/restoration costs (RC), Production factor method (PF), Contingent valuation (CV), Conjoint choice, Choice experiment or Attribute based method (ABM), Hedonic pricing (HP), Travel cost method (TCM), Benefit transfer (BT) non-monetary techniques (NMT), dose-response (DR).

By the same token, the PF approach is suggested as the most reliable of the three market-based methods since it does NOT require the use of market prices (as an example, we can look at input productivities or total amounts of harvest fish to gauge changes in provisioning services due to ecosystem and biodiversity shifts). It is therefore the most resilient of these methods.

We can see that BT, NMT and DR do not show significant differences in their degree of suitability with a movement from a context-free perspective to a SIDS one. BT is unaffected because it relies on primary valuation studies that are carried out elsewhere and that are available to the economist. Note, however, that the transfer to the SIDS is as efficient as the degree of information available to the

researcher, including a complete data set about the site and population characteristics. DR remains unaffected by the context as biophysical evaluation technique is not dependent upon the socio-economic context; thermo-dynamic laws are valid in all places on the globe. NMT are revealed as important tools since they rely on extensive qualitative surveys, which in the context of SIDS can play a significant role as supplying complementary information to the market methods.

Regulating services

The weight of regulating services to the SIDS is categorised here as “medium”. This is not to say that regulating services of ecosystems are not of vital importance to human welfare in SIDS; rather, it is that the benefits of these services are globally spread and not isolated to the SIDS case. We can illustrate with reference to carbon sequestration. Any activity that promotes the carbon sequestration in the SIDS, for example, land use management practices that promote the conservation of the tropical forests, will be associated with higher levels of carbon stock in the SIDS forests, with the benefits distributed globally. In fact, the reduction of carbon concentrations is a textbook example of a global public good. We refer here to indirect use values; in the case of marine ecosystem services these refer to values such as the value to marine ecosystem health both in the present and as insurance to the future, which therefore also play a role as an input into the present and future streams of provisioning services.

The AB, RC and PF methods are once again ranked equally (and equally high) in the context-free, theoretical application to the valuation of regulating services. Once again, the market traces of these values can be captured by these market-based methods. However, when assessed in the SIDS context, it is suggested that the applicability of these methods weaken. Why is this the case? As in the discussion of provisioning services, above, it is the presence of market distortions that can weaken both of these methods. In particular, we suggest that RC becomes less efficient when compared to AB, since, again, the individual rational behaviour that can be captured by the AB method can be relied upon even in the face of institutional characteristics that can lead to market distortions. Once again, PF is revealed as the most appropriate in the SIDS context, with the loss of only 1 star.

Table 4: Regulating Services and Valuation Techniques in SIDS

<i>Ecosystem Service Category</i>	<i>Economic Value Category</i>	<i>Beneficiaries in the SIDS context</i>	<i>Most suitable valuation techniques in the SIDS</i>
Regulating	<i>Indirect Use Value</i> <i>(Insurance to marine ecosystem health)</i> E.g. balancing chemical composition of the water, balancing toxicity accumulation along the food chain, balancing soil erosion and balancing carbon sequestration	Medium	AB +++ (+ +)
			RC ++ (+ + +)
			PF + + + + (+)
			CV + (+ +)
			ABM ++ (+)
			HP + (+)
			TCM
			BT +++
			NMT +
			DR +++

Notes: Averting behaviour (AB) or preventive expenditure, Replacement/restoration costs (RC), Production factor method (PF), Contingent valuation (CV), Conjoint choice, Choice experiment or Attribute based method (ABM), Hedonic pricing (HP), Travel cost method (TCM), Benefit transfer (BT) non-monetary techniques (NMT), dose-response (DR).

The methods of CV, ABM and HP, while theoretically applicable to the valuation of these groups of regulating services (albeit at different levels of performance), are suggested here to be carried out with care. In the SIDS context, CV is seen to be not the most applicable method. Firstly, the weighting given to the SIDS beneficiaries as value recipients is categorised as “medium”; within this context, it is irrational to suggest that local SIDS communities express a WTP for benefits that are globally spread. Secondly, the high ranking given to the provisioning services *vis a vis* to the regulating ones may lead to value estimates that cannot be disentangled between the two sets of services. The HP is here also less efficient than what one would expect from the theoretical view point, and for this reason we apply a loss of one star. Again we base our reasoning on the distortion of market prices. An exception, however, needs here to be signalled: we refer to the international real estate market, where the market prices fully embed non-market characteristics, including the location of the property with respect to the risk of erosion or landslide.

The methods of BT, NMT and DR are seen to be equally ranked both in the theoretical and contextual applications; it is therefore suggested that the applicability of these methods lose nothing when confronted with the SIDS-specific context. NMT is here relatively less applicable due to the high complexity, and non familiarity, of the object of valuation. DR and BT perform equally well. For example, in the context of terrestrial ecosystems, DR is often associated with land management practices and one can describe one ha of forest area in terms of its annual capacity to stock carbon; therefore DR informs us that a loss of x ha of forest is associated with the loss of y tons of carbon per year.

Cultural services

The economic valuation of cultural services is only possible by the use of stated and revealed preferences. If the non-use values are at stake, then only CV and ABM are capable of valuing these. CV is less flexible than ABM and for this reason less preferred. In addition, in the context of SIDS the CV reveals a stronger vulnerability (and so a lesser degree of reliability) since this method is more susceptible to strategic answering behaviour. Institutional characteristics in particular can play a significant role here in weakening (or strengthening) the applicability of CV to a local context, in terms of the levels of trust in local institutions, the degree of tax evasions, and the overall significance of an informal economy.

TCM and HP are also important valuation tools, especially when focusing on the consumptive and non-consumptive use values. Both are anchored in the use of local prices and for this reason lose one star in their ranking. As before, an exception refers to the international real estate market, where the market prices fully embed non-market characteristics, including the location of the property with respect to the cultural amenities, such as beaches and nature sites. Furthermore, NMT continue to be an important, and appropriate, valuation tool in the SIDS context, providing significant information that can inform the valuation process and complement the remaining tools. Finally, the method of BT here plays a strong role since it allows the economist to explore the wide range of non-market valuation studies.

Table 5: Cultural Services and Valuation Techniques in SIDS

<i>Ecosystem Service Category</i>	<i>Economic Value Category</i>	<i>Beneficiaries in the SIDS context</i>	<i>Most suitable valuation techniques in the SIDS</i>	
Cultural	<i>Direct Use Values</i>		AB	
	<i>(Consumptive and non-Consumptive)</i>		RC	
	E.g. recreational benefits derived from visits to the beach, sport fishing, swimming or sailing, landscape amenities		PF	
	Strong		CV	++ (+ +)
			ABM	++++ (+)
	<i>Non-Use Values</i>		HP	++ (+)
	E.g. legacy of marine species for future generations and knowledge in guarantying that the marine ecosystems, and its species, are protected from extinction		TCM	++ (+)
			BT	++++
			NMT	++
			DR	

Notes: Averting behaviour (AB) or preventive expenditure, Replacement/restoration costs (RC), Production factor method (PF), Contingent valuation (CV), Conjoint choice, Choice experiment or Attribute based method (ABM), Hedonic pricing (HP), Travel cost method (TCM), Benefit transfer (BT) non-monetary techniques (NMT), dose-response (DR).

3.4. *Synthesis*

Like all other categories of developing countries, SIDS as a developing country subset classification can be characterised by a particular range of factors that affect economic and environmental use and sustainability. These factors are expressed through different intensities of the developing country characteristics.

We reviewed the literature on biodiversity valuation in SIDS, with a general conclusion that the literature is thin. We can summarise this claim in terms of three factors: quantity, geographic location, and methodological technique. 18 papers only were applicable to biodiversity valuation in SIDS. Furthermore, these 18 referred individually or collectively to only 17 out of the 51 states identified as SIDS. In addition, the main methodological technique used was Contingent Valuation, which as we discussed above has limited applicability in a SIDS context. Finally, there was a remarkable lack of focus on community benefits; most of the studies targeted visitors and not communities, and there was a significant lack of focus on valuation from the local perspective.

Against this background, we revisited Nunes and Van den Bergh (2001) which presents a comprehensive tabular description of the economic values of biodiversity and the relative applicability of economic valuation techniques to each. However, this is done from the context-free viewpoint. We therefore updated this table by correcting for the applicability of the methods in the SIDS-specific context, within an MEA framework of provisioning, regulating and cultural services and in light of the relative benefit-sharing to SIDS communities. We can see that, in many cases, the application of the location constraint of the SIDS both in terms of characteristics and beneficiaries can re-classify the applicability of many of the economic valuation techniques. With respect to the monetary techniques, PF and ABM are revealed as important tools that are available to the economist; however more care is needed in the design and execution of the valuation exercises in the SIDS context.

Finally, it is interesting to note that, while Tables 3-5 separate the valuation techniques into mutually exclusive sets, sometimes a combination of methods can yield a synergy of reliability; while applied

on their own, some techniques have limited validity, but when combined, the joint information set can yield robust estimates. In particular, we refer to the use of Non Monetary Techniques (NMT) which, in a developing country and SIDS context in particular. While these methods do not yield monetary indicators as do the economic techniques outlined above, they can provide useful insights into how biodiversity is perceived and utilised, and can serve to complement the economic methods which can then, with these added insights, yield more accurate, rigorous and robust monetary estimates.

4. Conclusions

The ultimate goal of any biodiversity valuation exercise must be a movement towards the sustainable management of the resource as a result of the estimated monetisation of its services. Nowhere is this more important than in rural communities of “Developing Countries” who depend most on the ecosystem goods and services and who as a result may suffer most from its continued degradation. There exists a range of methodological tools for both economic and non-economic valuation, but in the absence of a localised context such valuations run the risk of being irrelevant.

It is argued that there are a series of characteristics that are particular to “Developing Countries” and represent immediate challenges to their livelihoods. The social, cultural, economic and political characteristics of a country is the context within which local communities interact with their environment and so can to some extent pre-determine how biodiversity is perceived, utilised and protected. Within the heterogeneous set of “Developing Countries” these factors can exist with different intensities; membership in any (or a multitude) of the Developing Country categories defined therefore predisposes a study site to certain characteristics and vulnerabilities.

It is possible to undertake a quantitative assessment in the potential case study area of many of these characteristics, using routinely available global statistics, a quantitative (albeit imperfect) assessment of many of these characteristics, and site-specific or qualitative assessments of others. In this way it is possible to assess, before a valuation exercise is undertaken, the context within which a study is to be done. Valuation exercises need to be cognizant of these facts in the pre-valuation stage in order to (1) appropriately identify the relevant services of the environmental asset upon which the community depends and (2) to effectively apply the methodological valuation tools within the localised contexts. The types of policy recommendations to flow out of valuation studies with an aim to sustainable management must also be framed within these characteristics, if they are to be both applicable and effective.

As an illustration, with the argument that “developing countries” is not an homogenous group, this paper focused on a discussion of the “developing country” sub-category of Small Island Developing States (SIDS). We undertook a critical assessment of the literature on biodiversity valuations and found the literature to be thin in terms of quantity, location, valuation technique and a lack of focus to local community beneficiaries. We revisited the Nunes and Van den Bergh (2001) paper to update the applicability of the valuation methods to the MEA categories of ecosystem goods and services in the context of the SIDS. This evaluation is discussed in terms of the applicability of valuation methods to each of these services according to the SIDS, developing country context. In particular, we evaluated the techniques in the light of the characteristics of the beneficiaries, including the SIDS and their communities. Finally, it is suggested that similar exercises can be done for any other sub-category.

While the valuation of biodiversity goods and services is an intricate affair, in the developing world it is also a necessary one. The localised context within which such valuation exercises are to be undertaken can potentially affect every stage of the process, from the prioritisation of the biodiversity service to be valued in the context of local beneficiaries, to the applicability of the methodological tool, to the validity of the incentives and policy prescriptions to result from the exercise with an aim to the more sustainable use and greater benefit sharing of the ecosystem goods and services. It is therefore essential that we obtain a greater understanding of the localised contexts within which such valuation exercises are to be undertaken, and a mapping of how these localised factors can affect the

process. This paper has suggested a structure for doing so. With valuation exercises conducted within a framework such as this, it is suggested that the seemingly complex “Ménage-à-Trois” of biodiversity, human welfare and developing countries may become a less complicated, more revealing and more understandable relationship.

Appendix 1: From Nunes and van den Bergh (2001)

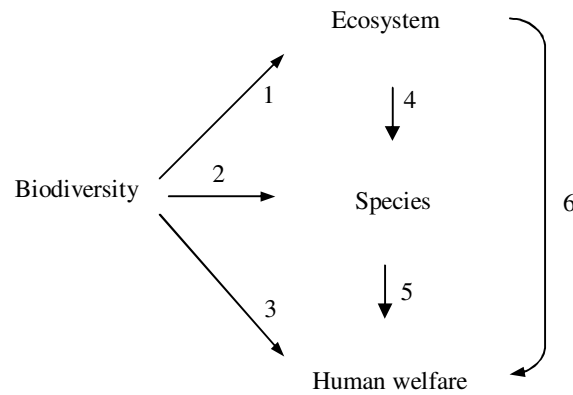


Figure 1: Economic values of biodiversity

Table 1: Total economic value of biodiversity

Biodiversity value category (see Figure 1)	Economic value interpretation	Biodiversity benefits	Methods for economic valuation (and their applicability)
2→5	Genetic and species diversity	Inputs to production processes (e.g. pharmaceutical and agriculture industries)	CV: + TC: - HP: + AB: + PF: + Contracts: +
1→4→5	Natural areas and landscape diversity	Provision of natural habitat (e.g. protection of wilderness areas and recreational areas)	CV: + TC: + HP: - AB: - PF: + Tourism revenues: +
1→6	Ecosystem functions and ecological services flows	Ecological values (e.g. flood control, nutrient removal, toxic retention and biodiversity maintenance)	CV: - TC: - HP: + AB: + PF: +
3	Nonuse of biodiversity	Existence or moral value (e.g. guarantee that a particular species is kept free from extinction)	CV: + TC: - HP: - AB: - PF: -

Nota: the sign + (-) means that the method is more (less) appropriated to be selected for the design of the valuation context of the biodiversity value category under consideration.

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